

Message Text

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TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 107176 TOSEC 110613

E.O. 11652:GDS

TAGS: CA, OVIP

SUBJECT: REVISED BRIEFING MEMORANDUM -- YOUR MEETING WITH
EXTERNAL AFFAIRS MINISTER ALLAN J. MACEACHEN, WEDNESDAY,
MAY 6, 8:00 AM

FOR THE SECRETARY FROM HARTMAN

----- CANADA

(PARTICIPANTS)

US: THE SECRETARY

CANADA: EXTERNAL AFFAIRS MINISTER ALLAN J. MACEACHEN

LANGUAGE: ENGLISH

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(CHECKLIST)

--CIEC/UNCTAD. APPLAUD THE CONSTRUCTIVE ROLE MACEACHEN HAS
PLAYED IN CIEC AND NOTE OUR HOPES FOR THE SUCCESS OF UNCTAD

IV.

--LAW-OF-THE-SEA. EXPRESS YOUR APPRECIATION FOR MACEACHEN'S ROLE IN HELPING RESOLVE SOME OF THE BILATERAL DIFFERENCES ON LOS MATTERS.

--LONG-RANGE PATROL AIRCRAFT. INDICATE U.S. SATISFACTION OVER CANADIAN DECISION TO SIGN LOCKHEED CONTRACT AS IMPORTANT CONTRIBUTION TO NATO'S ASW TASKS.

--200-MILE FISHERIES ZONE. NOTE THAT U.S. AND CANADA SHOULD REMAIN IN CLOSE CONTACT AS BOTH COUNTRIES PLAN ON IMPLEMENTING A 200-MILE FISHERIES ZONE.

--ICNAF MEETING IN HAVANA. THANK MACEACHEN FOR HIS LETTER OF APRIL 23 AND EXPLAIN U.S. CONCERN OVER HOLDING MEETING IN HAVANA.

--MIDDLE EAST. GIVE MACEACHEN YOUR NEWS ON MIDDLE EAST SITUATION AND NOTE OUR CONCERN OVER ANTI-ISRAEL EFFORTS IN THE UN.

----- BILATERAL TALKS DURING UNCTAD: . . .
CANADA -- EXTERNAL AFFAIRS MINISTER MACEACHEN

SETTING

YOU LAST SAW MACEACHEN AT THE NATO MINISTERIAL MEETING IN BRUSSELS IN DECEMBER. IN ADDITION, YOU TALKED TO HIM ON THE TELEPHONE ON APRIL 12 WHEN HE WAS IN NEW YORK TO ADDRESS THE LAW OF THE SEA CONFERENCE. WE UNDERSTAND THAT CHIEF AMONG THE SUBJECTS YOU DISCUSSED IN YOUR PHONE CALL WAS THE QUESTION OF LOS ISSUES, ESPECIALLY US AND CANADIAN POSITIONS AT THE LOS CONFERENCE. THIS ISSUE IS NOW UNDER REVIEW IN BOTH CAPITALS WITH THE HOPE THAT IMPORTANT NATIONAL INTERESTS. I.E., STRAITS REGIME AND COASTAL STATE JURISDICTION CAN BE SATISFIED IN A CONSTRUCTIVE FASHION FOR THE US AND CANADA AND THE USSR AS WELL.
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THE PRINCIPAL PURPOSE FOR YOUR MEETING WITH MACEACHEN IS TO REVIEW MULTILATERAL ECONOMIC ISSUES BOTH IN UNCTAD AND IN THE CIEC. MACEACHEN IS ONE OF THE CO-CHAIRMEN OF THE CIEC. YOU SHOULD ALSO DISCUSS WITH HIM YOUR CONCERNS ABOUT THE PROPOSED ICNAF MEETING IN HAVANA.

OUR BILATERAL RELATIONSHIP WITH CANADA CONTINUES TO BE EXCELLENT IN THE AFTERMATH OF YOUR OCTOBER VISIT TO OTTAWA. THE ENTIRE RANGE OF BILATERAL ISSUES WHICH YOU REVIEWED WITH MACEACHEN AT THAT TIME INCLUDING ECONOMIC, ENERGY, ENVIRONMENTAL AND DEFENSE MATTERS ARE UNDER SATISFACTORY DISCUSSION OR NEGOTIATION CURRENTLY. IN MULTI-

LATERAL MATTERS, WE ARE CONSULTING FREQUENTLY ON OUR RESPECTIVE POSITIONS ON IMPORTANT ISSUES IN THE MAJOR MULTILATERAL BODIES SUCH AS THE UN, NATO AND OECD. IN

GENERAL, THE CANADIAN INTERESTS IN THESE BODIES PARALLEL OUR OWN.

ON THE DOMESTIC SCENE IN CANADA, THE TRUDEAU ADMINISTRATION FACES ADAMANT OPPOSITION FROM ORGANIZED LABOR TO THE GOVERNMENT'S ANTI-INFLATION PROGRAM WHICH WAS LAUNCHED LAST OCTOBER IN THE FACE OF ESCALATING WAGE DEMANDS, DECLINE IN PRODUCTIVITY AND CONTINUING COST-OF-LIVING HIKES. IN ADDITION TO THESE ECONOMIC WOES, TRUDEAU FACES OTHER CHALLENGES COMING FROM CENTRIFUGAL FORCES WITHIN CANADA WHICH EMPHASIZE PROVINCIAL OVER FEDERAL POWERS INCLUDING, MOST SERIOUSLY, GROWING RESTLESSNESS IN QUEBEC WHERE SEPARATIST POLITICAL FORCES ARE GEARING UP FOR PROVINCIAL ELECTIONS PROBABLY WITHIN THE NEXT YEAR. DESPITE THESE PROBLEMS, TRUDEAU LOOKS FORWARD TO CONTINUING IN POWER UNTIL AT LEAST 1978 WHICH IS WHEN THE NEXT NATIONAL ELECTIONS WOULD MOST PROBABLY OCCUR.

ISSUES/TALKING POINTS

1. CIEC/UNCTAD

BACKGROUND: MACEACHEN, AS CO-CHAIRMAN OF THE CIEC, CONFIDENTIAL

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HAS A CONSIDERABLE STAKE IN ITS SUCCESS, AND BY EXTENSION, IN THE SUCCESS OF UNCTAD IV. THE CANADIANS HAVE PLAYED A POSITIVE ROLE IN CIEC SO FAR AND HAVE COORDINATED CLOSELY WITH US ON BOTH SUBSTANCE AND TACTICS. AS A MAJOR RAW MATERIAL EXPORTER, CANADA CAN BE EXPECTED TO PLACE A HIGH PRIORITY ON COMMODITY ISSUES AT UNCTAD. MACEACHEN IS LIKELY TO BE INTERESTED IN HOW WE SEE THE OUTCOME OF UNCTAD IN RELATION TO THE DIALOGUE.

YOUR TALKING POINTS

-- CIEC IS OFF TO A GOOD START. WE HAVE MAINTAINED A PRODUCTIVE ATMOSPHERE AND, THROUGH DETAILED AIRING OF VIEWS ON BOTH SIDES, ARE REACHING A BETTER MUTUAL UNDERSTANDING OF WHAT IS NEEDED AND WHAT IS POSSIBLE. WE ARE ALL GRATEFUL FOR YOUR LEADERSHIP.

-- WE WANT A SUCCESSFUL UNCTAD. IT IS AN IMPORTANT EVENT IN ITSELF. ITS RELATIONSHIP TO CONTINUED PROGRESS IN THE DIALOGUE GIVES IT EVEN GREATER WEIGHT. A SUCCESSFUL UNCTAD CAN LEND NEW FOCUS AND DIRECTION TO CIEC ACTIVITIES.

-- OUR AIM IN UNCTAD IS TO BUILD ON THE INITIATIVES
OF THE SEVENTH SPECIAL SESSION, TO CONSOLIDATE THE GAINS
WE HAVE ACHIEVED IN NORTH/SOUTH RELATIONS AND MOVE FURTHER

TOWARD MEETING THE DEVELOPMENT NEEDS OF THE LDCS. I AM
CONFIDENT THAT WE SHARE THE SAME OBJECTIVES AND THAT WE
CAN COOPERATE IN ACHIEVING THEM, AS WE HAVE SUCCESSFULLY
DONE SO FAR IN THE CIEC.

2. LAW-OF-THE-SEA

BACKGROUND: CERTAIN LAW-OF-SEA ISSUES HAVE BEEN A
MATTER OF CONTENTION BETWEEN THE US AND CANADA OVER THE
PAST SEVERAL YEARS. A PRIME US CONCERN IN LOS NEGOTIATIONS
HAS BEEN THE NEED TO MAINTAIN FREE TRANSIT OF STRAITS.
THE CANADIAN GOVERNMENT HAS STRONGLY SUPPORTED, IN FACT
HAS PASSED LEGISLATION EMBODYING, THE PRINCIPLE OF COASTAL
STATES' RIGHTS TO ESTABLISH AND ENFORCE VESSEL POLLUTION
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CONTROL REGULATION IN THE ECONOMIC ZONE. THESE DIFFERENCES
IN VIEWPOINTS AND INTERESTS WERE BROUGHT TO YOUR PERSONAL
ATTENTION BY THE CANADIAN LOS DELEGATION WHEN YOU WERE IN
NEW YORK ON APRIL 8.

IN AN EFFORT TO RESOLVE THE CONFLICT OF COMPETING
INTERESTS OF BOTH COUNTRIES, A SPECIAL ARTICLE DEALING
WITH THE ARCTIC HAS BEEN UNDER DISCUSSION FOR SOME
TIME BETWEEN CANADA, THE USSR, AND THE US. AT A TRI-
LATERAL MEETING OF THESE DELEGATIONS ON APRIL 6, ALL
AGREED TO TRANSMIT THIS DRAFT ARTICLE BACK TO CAPITALS FOR
NATIONAL APPROVAL. THE NSC HAS APPROVED THE PACKAGE AS OF
APRIL 29 AND WE ARE SEEKING TO DETERMINE THE POSITION OF
THE CANADIAN GOVERNMENT.

YOUR TALKING POINTS

-- EXPRESS YOUR APPRECIATION FOR MACEACHEN'S CON-
STRUCTIVE ROLE IN HELPING OBTAIN FORWARD MOVEMENT ON THE
SPECIAL ARCTIC ARTICLE.

-- INFORM HIM THAT THE US HAS APPROVED THE ARCTIC
SPECIAL ARTICLE PROPOSAL.

-- ASK MACEACHEN WHETHER CANADA WILL SOON DECIDE ON
ITS POSITION TOWARD THE ARCTIC PROPOSAL.

-- INVITE MACEACHEN TO CONTACT YOU ON ANY OTHER LOS
ISSUES WHICH MIGHT CROP UP IN WHICH US AND CANADIAN
EFFORTS MIGHT BE JOINED IN THE PURSUIT OF OUR MUTUAL GOAL
OF REACHING A NEW LOS CONVENTION AS SOON AS POSSIBLE.

3. LOCKHEED LONG-RANGE PATROL AIRCRAFT

BACKGROUND: IN NOVEMBER 1975, THE CANADIAN GOVERNMENT ANNOUNCED ITS INTENTION TO PURCHASE 18 LONG-RANGE PATROL AIRCRAFT FROM LOCKHEED AT A COST OF ROUGHLY 1 BILLION DOLLARS. DIFFICULTIES HAVE ARISEN PRIOR TO SIGNING THE LOCKHEED CONTRACT BECAUSE OF CANADIAN GOVERNMENT FINANCING PROBLEMS AND CANADIAN PARLIAMENTARY AND PUBLIC QUESTIONING OF LOCKHEED'S VIABILITY IN THE LIGHT OF CONFIDENTIAL

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REVELATIONS REGARDING ITS MISDEEDS AND THE EFFECTS ON LOCKHEED'S BUSINESS.

IN FEBRUARY, A TEAM OF HIGH-LEVEL CANADIAN OFFICIALS CAME TO WASHINGTON SEEKING ASSURANCES FROM THE US REGARDING LOCKHEED'S RELIABILITY. NO EVIDENCE OF WRONGDOING HAS BEEN DISCOVERED IN LOCKHEED'S DEALINGS WITH CANADA AND WE HAVE POINTED OUT TO CANADIAN OFFICIALS THE LARGE VOLUME OF DOD BUSINESS WHICH THE US EXPECTS LOCKHEED TO BE ABLE TO DELIVER. INFORMAL ASSURANCES WERE GIVEN CANADIAN OFFICIALS IN THE FORM OF A "NON-PAPER" ON MARCH 3. SUBSEQUENTLY WE HAVE PROVIDED THE CANADIANS WITH A NOTE OUTLINING OUR SUPPORT FOR THE LOCKHEED SALE AND ON APRIL 26 YOU INFORMED MACEACHEN BY LETTER OF OUR NOTE. ON APRIL 29 THE CANADIAN GOVERNMENT APPROVED THE LOCKHEED CONTRACT.

YOUR TALKING POINTS

-- WE STRONGLY SUPPORT A CONTRACT FOR LONG-RANGE PATROL AIRCRAFT WHICH WE BELIEVE IS IN OUR MUTUAL DEFENSE INTERESTS AND IMPORTANT FOR THE NATO ALLIANCE.

-- WE ARE PLEASED THAT THE CANADIAN GOVERNMENT HAS DECIDED TO GO AHEAD WITH THE LOCKHEED CONTRACT.

4. 200-MILE FISHERIES ZONE AND FISHERIES NEGOTIATIONS

BACKGROUND: YOU HAVE KEPT MACEACHEN INFORMED OF US ACTIONS RESULTING IN THE RECENT SIGNING BY THE PRESIDENT OF THE 200-MILE FISHERIES ZONE BILL GOING INTO EFFECT MARCH 1, 1977. CANADA ALSO INTENDS TO IMPLEMENT ITS 200-MILE ZONE LEGISLATION AND BOTH COUNTRIES RECOGNIZE THE NEED TO REMAIN IN CLOSE CONTACT AS WE IMPLEMENT OUR FISHERIES ZONES. A RENEWAL OF THE RECIPROCAL FISHING AGREEMENT WITH CANADA HAS BEEN EFFECTED RECENTLY WHICH WILL MAINTAIN OUR TRADITIONAL MUTUAL FISHING RIGHTS IN EACH OTHER'S WATERS. SEPARATE NEGOTIATIONS FOR THE SPECIAL ISSUE OF SALMON FISHING ARE SCHEDULED TO BEGIN ON MAY 17 IN VANCOUVER. MACEACHEN HAS WRITTEN YOU RECENTLY TO THANK YOU FOR KEEPING HIM INFORMED AND TO

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ASSURE YOU OF CANADA'S WILLINGNESS TO CONTINUE CLOSE COOPERATION WITH US ON THESE ISSUES.

YOUR TALKING POINTS

-- EXPRESS SATISFACTION THAT US AND CANADIAN OFFICIALS ARE IN CLOSE CONTACT AS BOTH COUNTRIES START TO IMPLEMENT A 200-MILE FISHERIES ZONE.

-- EMPHASIZE YOUR UNDERSTANDING OF THE IMPORTANCE TO BOTH OUR COUNTRIES OF A SUCCESSFUL OUTCOME OF OUR BILATERAL AND MULTILATERAL FISHING AGREEMENTS.

5. MIDDLE EAST

YOUR TALKING POINTS

-- (MACEACHEN WOULD WELCOME YOUR VIEWS ON OVERALL PROSPECTS IN THE MIDDLE EAST.)

-- WITH REGARD TO THE UN, WE ARE GREATLY CONCERNED BY REPORTS THAT SOME MEMBERS OF THE NON-ALIGNED COORDINATING COMMITTEE ARE AGAIN CONSIDERING THE MISUSE OF THE CREDENTIALS PROCEDURE AND VIOLATING THE UN CHARTER IN ORDER TO SUSPEND A MEMBER STATE, ISRAEL, FROM THE UNGA.

-- THE US REMAINS COMPLETELY OPPOSED TO SUSPENSION OR EXCLUSION OF ISRAEL OR ANY OTHER UN MEMBER FROM THE UNGA OR ANY PART OF THE UN SYSTEM UNLESS THIS IS DONE THROUGH CHARTER-APPROVED PROCEDURES. THIS IS A MATTER OF PRINCIPLE AS WELL AS FOR THE SAKE OF THE UN. WE KNOW THAT THIS IS THE CANADIAN VIEW TOO.

-- PUBLIC REACTION TO ANY SUCH MOVE IN THE WEST WOULD WEAKEN SUPPORT FOR THE UN, PERHAPS BEYOND REPAIR. FURTHERMORE SUCH A MOVE WOULD NOT CONTRIBUTE TO A PEACEFUL SETTLEMENT BUT WOULD HAVE THE OPPOSITE EFFECT OF JEOPARDIZING ONGOING PEACE EFFORTS. IF MOVEMENT GETS UNDER WAY, WE WILL COUNT ON CLOSE COOPERATION WITH CANADIANS TO COUNTER IT.

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6. KOREA

YOUR TALKING POINTS

-- THE RECENT CORE GROUP MEETING IN NEW YORK CONVENED

AT CANADIAN INITIATIVE WAS AN ENCOURAGING BEGINNING TO OUR APPROACH TO THE UNGA THIS YEAR. WE ARE APPRECIATIVE OF THE CANADIAN INTEREST IN AND CONTRIBUTION TO THE MEETING.

-. IT WAS CLEAR THE CORE GROUP DID NOT WANT TO ABANDON THE FIELD TO THE NORTH KOREANS AS THE ROK SUGGESTED. I HAVE EMPHASIZED THE POINT WITH THE ROK FOREIGN MINISTER AND HOPE EXTERNAL AFFAIRS OFFICIALS WILL DO THE SAME IN THEIR TALKS WITH ROK OFFICIALS.

7. UN SECURITY COUNCIL

YOUR TALKING POINTS

-- WE ARE DELIGHTED THAT CANADA, HAVING BEEN ENDORSED BY THE WESTERN EUROPEAN AND OTHERS GROUP, WILL BE A MEMBER OF THE SECURITY COUNCIL NEXT YEAR.

8. ICNAF MEETING IN HAVANA (SEE TOSEC 110462)

YOUR TALKING POINTS

-- THANK MACEACHEN FOR HIS LETTER AND EXPLAIN YOUR CONCERN OVER THE PROPOSED MEETING IN HAVANA.

CLEARED BY: DOD/ISA:JTIMBERLAKE, OES/OFA:MR. SCHOWENGERDT, OES:KCLARK-BOURNE, D/LOS:MR. BERNHARDT. MAW

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